



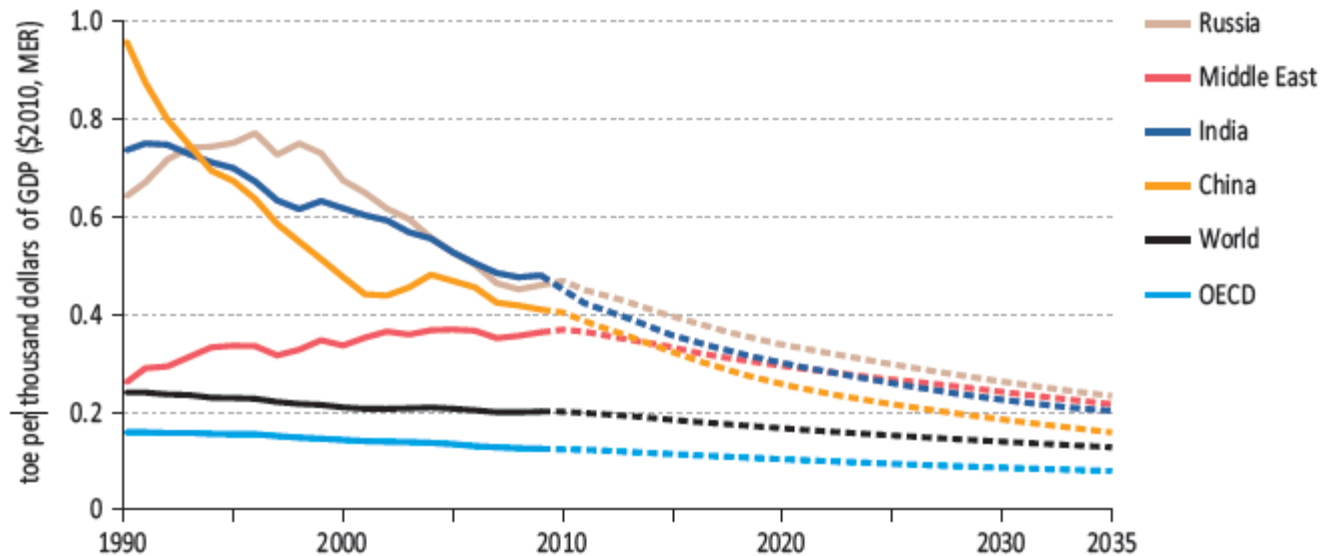
# Energy Efficiency Financing Challenges of China and India

*Dr. PRADEEP PERERA*

**PRINCIPAL ENERGY SPECIALIST**  
**South ASIA DEPARTMENT**  
**ASIAN DEVELOPMENT BANK**



# Energy Intensity Trend in the PRC, India and elsewhere



- PRC's energy intensity is more than double the world average and OECD average.
- PRC's energy intensity sharply declined by 60% since 1990
- There has been a sharp decline (1990 – 2000), moderate increase (2000 – 2005) and again decline since 2006.

# PRC: Policy Initiatives under 11<sup>th</sup> FYP

---

- **1,000 key enterprise (over 100,000 tce) program targeting the largest energy consumers in the country.**
  - **Energy Saving responsibility contracts with quantified energy savings to be achieved and penalties for non compliance.**
  - **Establish corporate energy management units**
  - **Adapt energy audits and energy metering.**
  - **Establish dedicated energy management systems.**
  - **Increase investments in energy efficiency**
  - **Develop internal incentives and penalties.**
- **Provincial government expanded the program to include the second tier enterprises.**

# Policy Initiatives under 11<sup>th</sup> FYP

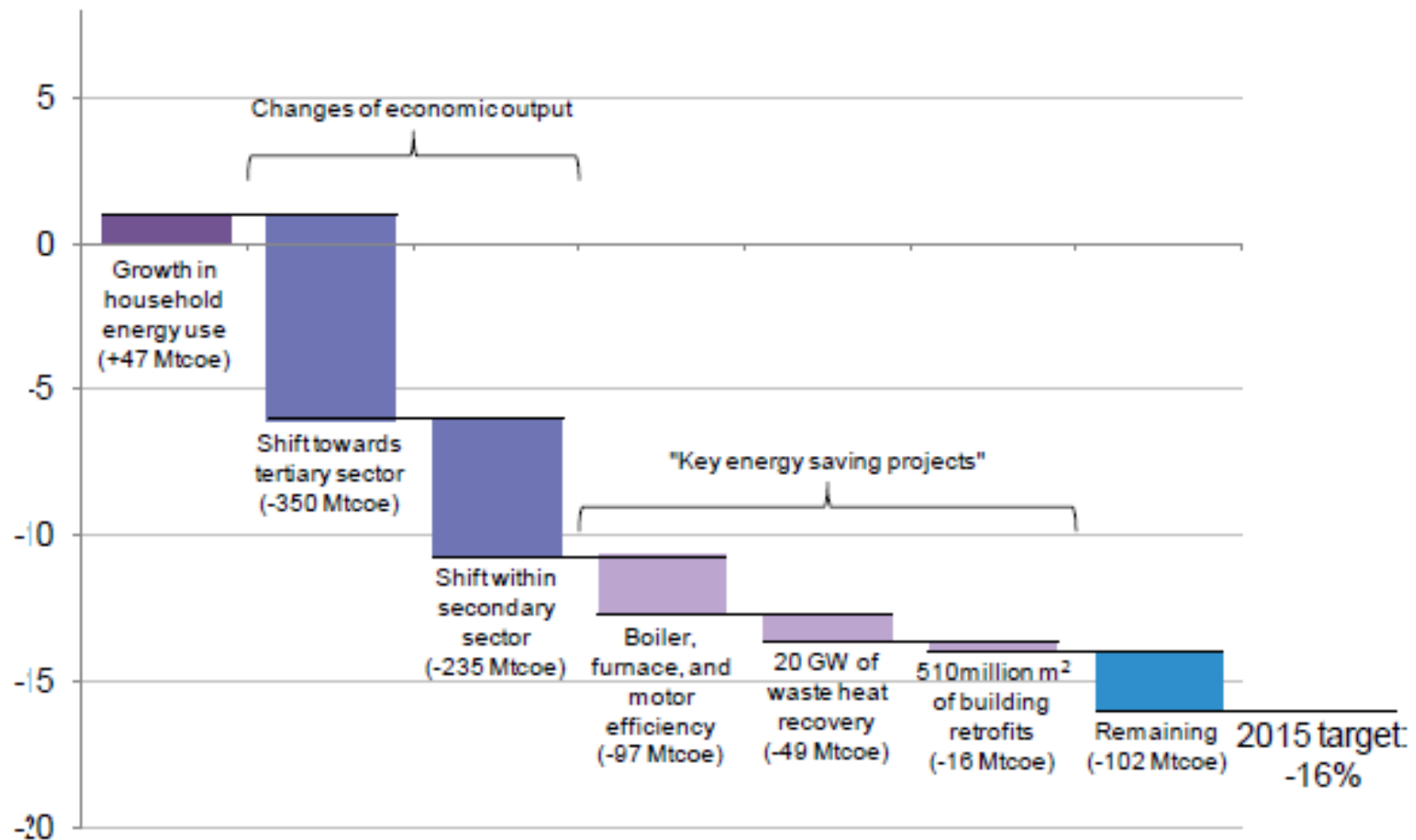
---

- **Capital subsidies for energy efficiency investments. ( RMB 200 – 250 per mtce saved). More than \$ 15 billion was allocated by government during 2007 – 2009.**
- **Provincial level monitoring and supervision systems were established.**
- **Regulations on phasing out and elimination of obsolete inefficient industrial capacity.**
- **Compensation for eliminating backward capacity**
- **Differential energy pricing and taxation for technologies earmarked for elimination.**
- **More stringent energy efficiency requirements on approval of new capacity.**

# **Energy Efficiency Improvement During 12<sup>th</sup> FYP ( 2011 – 2015)**

- **National target of 16% improvement in energy intensity and 17% improvement in carbon intensity over 2010**
- **The measures initiated in the previous program was implemented with increased coverage.**
- **The scope of Key Enterprise program was expanded to include 10,000 enterprises consuming more than 5,000 tce.**
- **Supervision and Monitoring mechanisms to verify energy savings was strengthened.**
- **Development and promotion of new EE technologies.**
- **Further developing energy performance contracting.**
- **Instituting corporate energy management systems in key enterprises.**

# Possible Strategy for Meeting Energy Intensity Targets



Source: Bloomberg New Energy Finance analysis. Note: Figures in brackets denote change in energy consumption relative to a scenario with economic growth to 2015 with 2010 energy intensity.

## **PRC Energy Saving Efforts under the 12<sup>th</sup> FYP ( 2011 – 2015)**

- **PRC has achieved 18.2% reduction in energy intensity during 12<sup>th</sup> FYP.**
- **Subsidy program expanded to cover ESCOs and smaller projects. ( >100 tce and < 10,000 tce) with additional local government top up.**
- **Subsidies cover 10 % – 15% of investment cost.**
- **Exemptions from income tax for eligible ESCOs**
- **US \$ 113 billion during 11th FYP to achieve energy savings of 379 million tce at an average cost of \$ 300 per tce.**
- **US \$ 200 billion during 12<sup>th</sup> FYP to achieve 400 million tce at an average cost of \$ 500 per tce.**

# Key Initiatives 12<sup>th</sup> FYP

- **Allocation of responsibilities for achieving energy intensity reductions to local governments**
- **Improved energy consumption statistics and monitoring and piloting real time data collection.**
- **New capacity in energy intensive industries tightly controlled and subject to energy assessment.**
- **Speed up phasing out of backward capacity of energy intensive industries. Targets allocated to provinces.**
- **Provinces and enterprises failing to phase out backward capacity to be penalized.**
- **Promoting upgrading and retrofitting of traditional industries.**



# **Key Energy Saving Efforts Implemented under 12<sup>th</sup> FYP**

- **Upgrading efficiency of industrial & heating boilers ( 2% - 5% improvement)**
- **Waste heat and back pressure recovery in industrial plants ( 20 GW of electricity generation)**
- **Variable frequency drive motors (2% - 3% improvement)**
- **Energy efficiency improvement in space heating ( 500 million sq. m with improved heat supply systems) with meters.**
- **Deploy automated Energy Management Systems in large industries.**
- **Promote advanced technologies in steel, petro chemical, chemical, cement and non ferrous industries.**
- **Install desulphurization systems in key industries.**

# Key Energy Efficiency Policies of India

- India's primary energy supply has increased to 862 mtoe in 2016 compared to 440 mtoe in 2000.
- Energy intensity of economy has reduced by 37% from 2000 to 2016.
- Import dependency has increased to 36% in 2016 from 10% in 2000.



- **National Mission for Enhancement of Energy Efficiency**

**Perform Achieve  
and Trade (PAT)  
Scheme**

**Market  
Transformation for  
Energy Efficiency  
(MTEE)**

**Energy Efficiency  
Financing Platform  
(EEFP)**

# Perform Achieve & Trade (PAT) Scheme

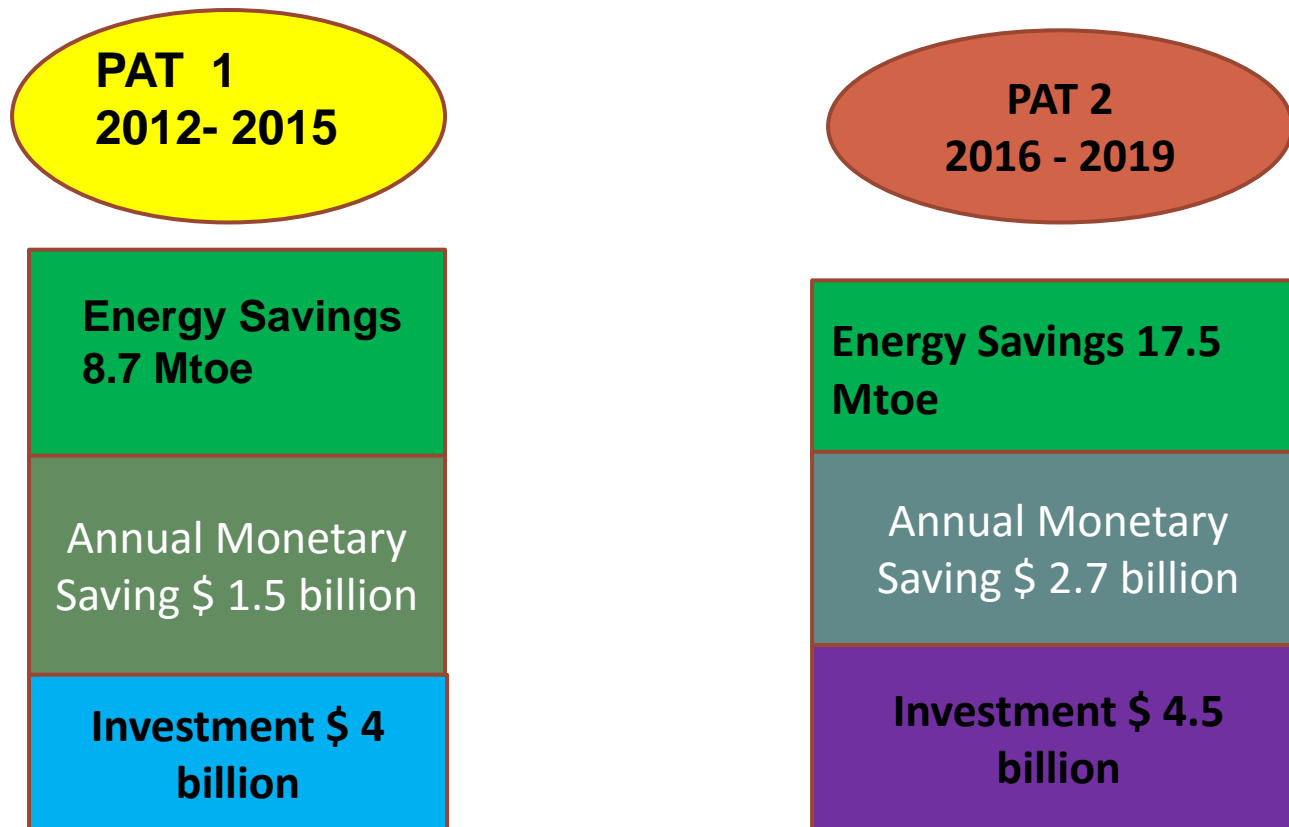
- Covers energy intensive industries and utilities.
- Combine regulatory targets with trading mechanism.
- The Designated Consumers (DC)s are set targets for energy efficiency improvement after taking into account baseline energy efficiency and industry benchmarks.
  - Product mix
  - Capacity expansion & capacity utilization
  - Energy import and export by the consumers

## Key Aspects of PAT Scheme

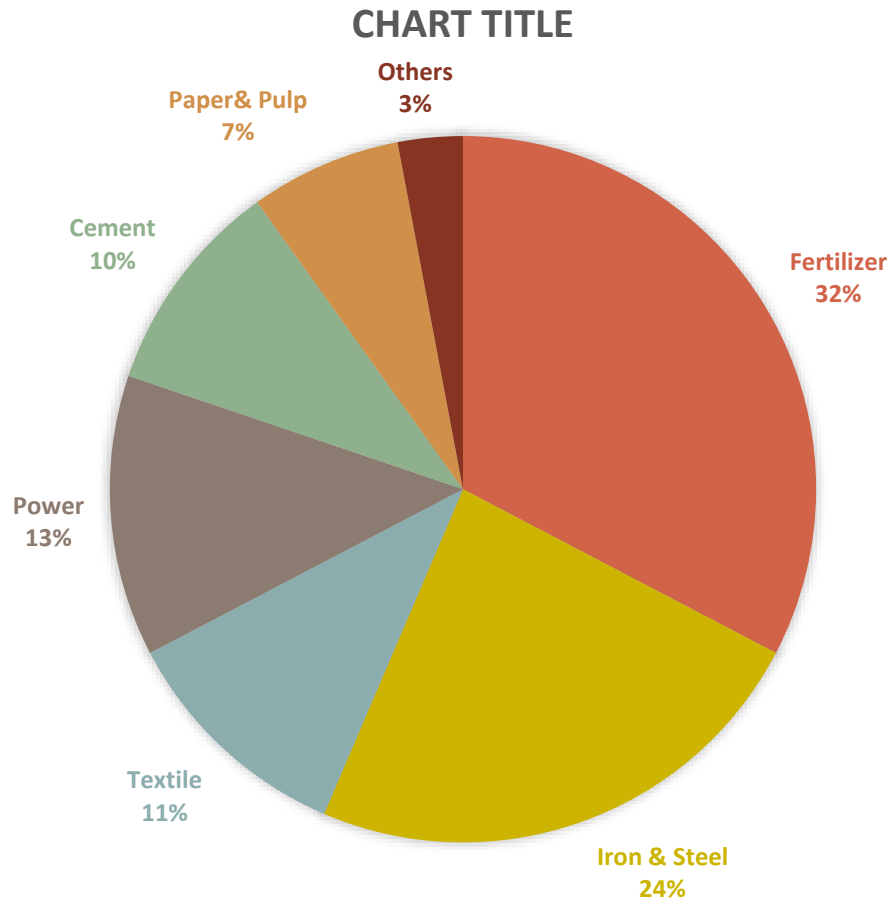
- Tradable ESC ( Energy Saving Certificates) were issued to DCs that had achieved the target for excess energy saving achieved.
- **1 ESC = 1 million ton of oil equivalent.**
- ESCs can be purchased by entities that could not achieve the target.
- Non compliance requires a payment of penalty set at INR 1 million ( US % 15,000).
- The ESCs can be banked for use in next PAT cycle.
- ESCs are issued after an energy audit performed by independent M&V agency.
- Government has set up a regulatory framework for PAT scheme and market mechanism through Indian Energy Exchange and Power Exchange.

# PAT Scheme

- PAT 1 covered energy intensive industries such as iron & steel, cement, fertilizer, power generation, paper, textile.



# PAT 1 Energy Saving Distribution

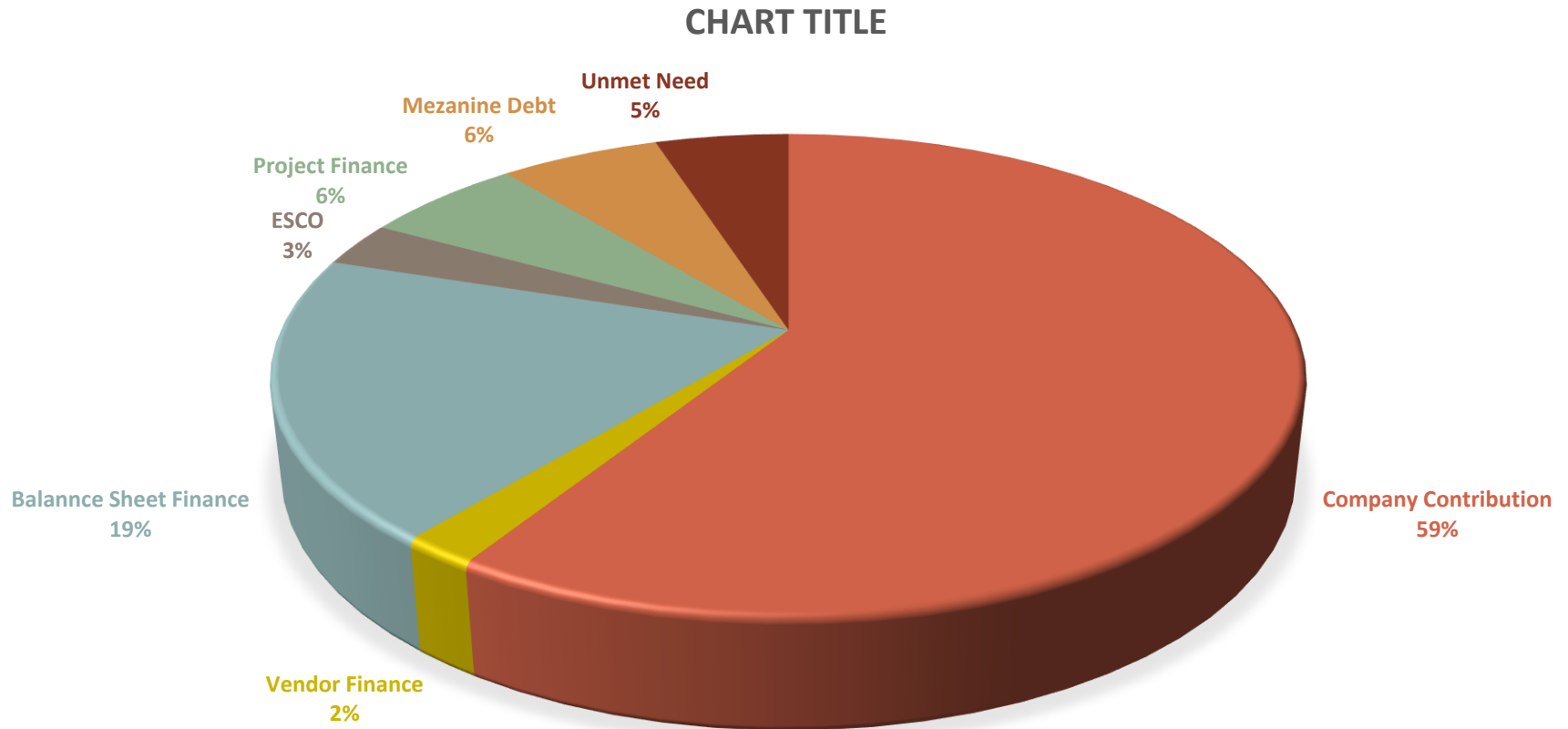


Investments under PAT 1 were mainly low cost such as ;

- Changes to process control
- Variable speed drives
- Waste heat recovery & vertical rolling mills in cement industry
- Top gas recovery in steel

PAT II added electricity, distribution, refineries and railways.

# How EE Financed in India



# Financial Instruments for EE in India

- PRGFEE ( Partial Risk Guarantee Fund for EE)
  - Provide credit guarantees to FIs lending to EE projects
  - Guarantee first loss of 10% of EE portfolio and 50% of each loan in the portfolio.
  - Guarantee Fee : 1%
  - Only projects implemented by accredited ESCOs.
- Venture Capital Fund for EE (VCFEE)
  - Provide equity finance for EE projects implemented by ESCOs.
  - VCFEE equity investment is capped at 15% of total equity or \$ 300,000.



# Technical Barriers to EE Investments

## Plant Level

- Risk of Production Loss
- Unavailability of adequate technology
- Lack of technical and Maintenance skills
- Absence of Energy Management and energy data

## Corporate Level

- Lack of awareness and motivation for EE investment at senior management
- Complexity in decision chain to implement EE projects
- Absence of Corporate policy on EE
- Lacks for Strategic focus on E

## National Level

- Inadequate incentives for EE Investments
- Lack of Focus on R & D on EE
- Non Enforcement of Industry Standards

# Finance Barriers to EE

## Financing Limitations

- Lack of limited recourse financing
- Difficulty in Collateralizing EE projects
- Lack of understanding of EE technologies by bankers

## Project Economics

- Small Project size
- High Transaction Cost
- Absence of Project aggregators

## Risk Perception

- Inadequate credit risk mitigation mechanisms
- Tight eligibility criteria for government supported guarantee schemes
- Absence of independent M&V mechanisms

# Conclusion and Summary

- **China has achieved improvement in energy intensity of 34% compared to 2005.**
- **The energy conservation efforts have avoided close to 750 mtce of energy consumption roughly equal to the energy consumption of India.**
- **More than half of energy intensity reduction is due to structural changes in the economy.**
- **The 13<sup>th</sup> FYP ( 2016 – 2020) set a target for further reduction of energy intensity by 15%.**
- **India has established market based incentive mechanism (PAT) for EE in Industries**
- **However, India lack dedicated financing arrangements for EE.**